

PRESENTATION TO IMFG - BORROWING TODAY FOR THE CITY OF TOMORROW

Mona Monkman
Deputy City Treasurer, Ottawa
March 20, 2013



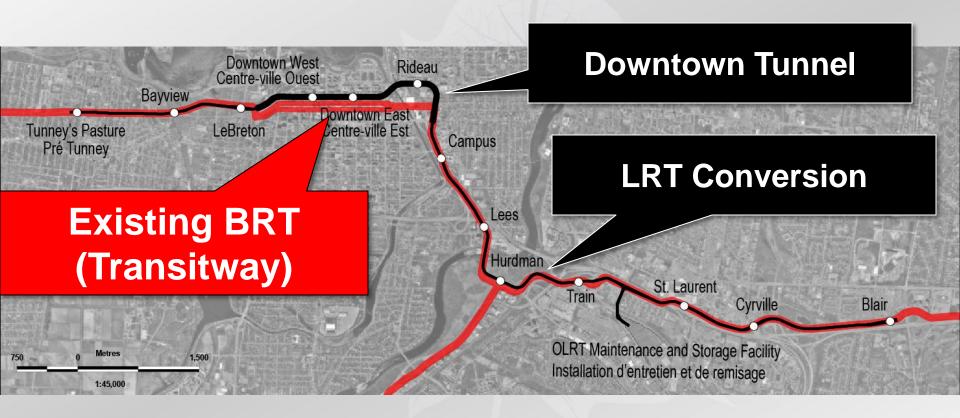
OVERVIEW

- Confederation Line Project:
 - Project Overview
 - Construction Budget and funding plan
 - Municipal Finance Considerations
- City P3 projects and Draft P3 Policy

THE CHALLENGE



THE CONFEDERATION LINE





THE BUSINESS CASE

- Business Case prepared in March 2010 as part of project EA
- Subsequently updated in 2011 to account for design changes
- Studies noted significant economic, environmental and transportation user benefits to the project
- Value for Money was undertaken and showed positive value which led to a recommendation to Council.



BENEFITS

- Train every 3:15 (potential to increase to every 1:45)
- Can meet City's projected ridership beyond 2031.
- > 10 million litre diesel reduction per year
- Opportunity to reshape the downtown streetscape
- 3.2 billion in economic activity and 20,000 person years of employment during construction alone

PROCUREMENT PROCESS

DESIGN

BUILD

FINANCE

MAINTAIN







Confederation Line La ligne de la Confédération



ACHIEVING RISK TRANSFER

- Thorough geotechnical investigation of project's tunnel alignment
- Include supporting works to provide consortia with maximum control over schedule:
 - Cash Allowance Projects
 - Highway 417 Widening
- Provide flexibility to the consortia in the design process to allow them to leverage their expertise and innovation
- Secured a fixed price contract as per Council direction



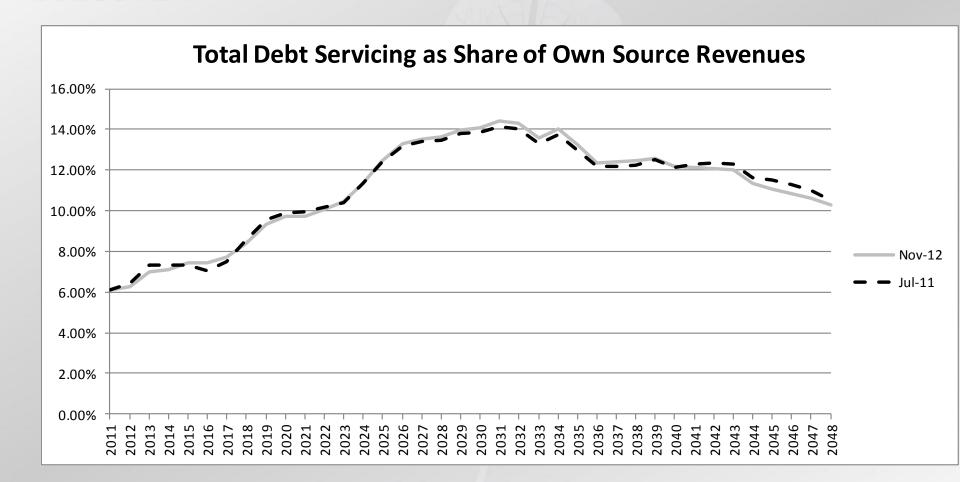
CONTRACT ELEMENTS

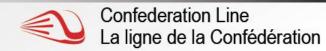
- > \$2 B fixed price construction contract
- Construction Period milestone payments are structured so that private capital remains at risk throughout the construction period
- \$300 M long term debt and equity outstanding at end of construction
- maintenance, lifecycle and capital repayment paid through monthly payments over a period of 30 years

CONSTRUCTION BUDGET FUNDING PLAN

	Cash \$M	Direct Debt Authority \$M	P3 Debt \$M	Total
Gas Taxes	191	33	225	449
Development Charges	180	36	75	291
Transit taxes	156	34		190
Total – net budget	527	103	300	930
Federal and Provincial Grants	1,200			1,200
Total	1,727	103	300	2,130

TRANSIT LONG RANGE FINANCIAL PLAN AND AFFORDABILITY ASSESSMENT







KEY CONSIDERATIONS FOR OTTAWA FINANCE OFFICIALS:

- # 1 Budget Cap Meeting Council and the Public's Budget Expectations
- #2 Financing
 Use of Alternative Financing
- #3 Accountability and Transparency Disclosure of information to Council and the Public



BUDGET CAP

- Challenge:
- Council firm on \$2.1 B construction budget
- > Solution:
- "Affordability" (budget) is included as a "gate" during procurement; in addition to lowest NPV
- Motivates bidders to meet the budget under competitive procurement process



FINANCING (F) IN DBFM - BENEFITS

- DBFM delivers savings in overall planning, design, project management, and construction; and risk transfer
- Private financing adds extra costs but seen as effective tool to ensure contract performance
- External lenders provide oversight during construction and maintenance term
- Ensures performance during maintenance term because private sector at risk of not being repaid private capital if performance standards not met



ACCOUNTABILITY AND TRANSPARENCY – DISCLOSURES TO COUNCIL:

- Cost of capital of debt and equity compared to City borrowing rates
- Impact on City's Debt and Obligation Limit
- Total construction and concession period contract cost in nominal and pv terms
- Discussion on benefits of this form of financing compared to alternate forms of financing
- Summaries of Legal and Funding Agreements



ACCOUNTABILITY AND TRANSPARENCY OTTAWA CITIZEN NEWSPAPER DECEMBER 6, 2012:

"Ottawa's new LRT cost would almost double from maintenance, upkeep

"...And the dollar figures are hefty.

...According to the report, the effective interest rate on the arrangement works out to 6.32 per cent, even though the city could go out and borrow the initial \$300 million at less than four per cent if it cared to, because interest rates are low and the city has excellent credit. That would be \$165 million cheaper, according to Jensen, all other things being equal."



KEY TO ACHIEVING UNANIMOUS VOTE IN OTTAWA FOR THIS PROJECT:

- Prepared a Long Range Financial Plan to show financial impacts
- Achieved Council's construction budget target
- Achieved risk transfer
- Prepared a sound public communications strategy that included joint communications with the private contractor and all governments



CITY OF OTTAWA P3 TYPE PROJECTS

Project

Lansdowne Park Redevelopment Commercial and Residential project which includes the redevelopment of a City sports stadium and urban park (2012)

New arena facility in Shefford Road Park

Multi – pad arena ice facility (2012 in progress)

Bell Sensplex 180,000 sq ft facility with multiple ice surfaces and indoor soccer and sports fields

Shenkman Arts Centre - performing arts centre

Paramedic Services Building

Long Term Care Facility

P3 POLICY (DRAFT) – TO CITY COUNCIL APRIL 2013

- Formalizes the monitoring and reporting on P3 agreements;
- Identifies the required components for P3 business cases;
- Defines roles, responsibilities and accountability for P3 initiatives through the various stages of the project, including the assessment, implementation, contract management and reporting.
- Establishes a consistent framework that includes a five step process focused on P3 Project Assessment, Project Initiation, Procurement, Implementation, and Contract Management and On-Going Monitoring

P3 PROJECT ASSESSMENT PHASE

The P3 Project Assessment phase includes a three-step decision making process:

- Initial Screening of a project's potential for a P3 approach;
- Strategic Assessment of risks and rewards available to the City and private sector partners, and
- Business Case Analysis that compares the cost of implementing a project using a traditional model versus a P3 delivery approach, to determine Value for Money.



QUESTIONS









www.confederationline.ca