

IMFG and Forum of Federations, June 2018

Is Municipal Cooperation a Silver Bullet? An Australian Perspective

Graham Sansom IMFG Visiting Scholar 2018 Adjunct Professor, University of Technology Sydney









Australian context

Federation: 'Commonwealth'; 6 States; 2 Territories:

- Around 550 local governments, not recognised in Constitution
- Established under State/Territory laws (7 somewhat differing systems)
- Closely supervised, but can generally set their own agendas

Commonwealth, States and NT dominate most major service delivery:

- Education, health, water/sewerage, transport, police, economic development, emergency services, stadiums, cultural facilities
- Also strategic development planning (especially in metro regions)
- Key exceptions are water/sewerage in Queensland, Tasmania and non-metro New South Wales; transport and strategic planning in South East Queensland







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Objectives and scope of cooperation

State dominance reduces needs for municipal cooperation:

- Offsets metropolitan fragmentation
- Key issue tends to be 'vertical' State-local cooperation
- No 'burning platform' of financial problems:
- Except in rural-remote areas, but grants lower the pressure

Nevertheless cooperation is widespread:

- Primary focus around efficiency (savings), avoiding mergers, effective advocacy
- Federal initiatives in 1970s, 1980s, 2000s; some State programs
- Shared services include waste, procurement, roads, regional planning/environment, tourism/economic development, libraries, IT, back-office functions, workforce skills







Mechanisms for cooperation

Wide variety of arrangements, within and between States:

- Municipalities are often involved in several joint ventures
- Most arrangements are to varying degrees ad hoc
- Local government associations provide state-wide services

NSW, Tasmania, South Australia and Western Australia all offer an *option* of statutory regional entities:

- But State support is equivocal (some limits are imposed)
- And municipalities often prefer voluntary mechanisms beyond State control/intervention
- So there's nothing like Ontario's regions/counties or BC's regional districts

Inter-government committees/boards both help and hinder







Conclusions

There's no pressing need for a 'silver bullet'

But there is undoubtedly a need and benefits to be gained from more municipal cooperation:

- Efficiency and effectiveness in service delivery
- Building capacity across the local government sector
- Assisting needy, under-resourced municipalities
- Improving State-local relations

Some improved statutory options would help:

- Voluntary, opt-in, opt-out culture is a barrier to progress
- However statutory mechanisms must achieve a better balance between consistency and durability on the one hand, and flexibility/adaptability/local choice on the other





